

# **IDAHO PARK AND RECREATION BOARD MEETING**

**January 15-16, 2003 —Boise, Idaho  
West Coast Hotel Boise Downtown**

Chairman Ernest Lombard convened the quarterly board meeting at 9:00 a.m. in the Selway Conference Room at the West Coast Hotel Downtown in Boise, Idaho with the following board members present:

Ernest J. Lombard, Chairman, Eagle  
Robert M. Haakenson, Vice-Chairman, Hayden  
Latham Williams, Member, Ketchum  
Jean McDevitt, Member, Pocatello  
Doug Hancey, Member, Rexburg

Also present during all or a portion of the meeting were the following individuals:

Rick Collignon, Director  
Randal Rice, Member, Moscow (joined meeting on January 15<sup>th</sup> at 3:30 p.m.)  
Jan Johns, Administrative Assistant  
Jane Wright, Fiscal Officer  
Rick Cummins, Administrator, Management Services  
Dean Sangrey, Administrator, Operations  
Dennis Coyle, Acting South Region Office Manager  
David White, North Region Office Manager  
Garth Taylor, East Region Office Manager  
Myron Johnson, Development Bureau Chief  
Rick Just, Coordinator, Idaho Outdoor Recreation Data Center  
C. Nicholas Krema, Deputy Attorney General, Natural Resources Division  
Chuck Wells, Trails Program Supervisor  
Brian Miller, Grant Program Supervisor  
Doug Strong, Boating Program Supervisor  
Connie Vaughn, Development Bureau Planner  
Betsy Johnson, Human Resource Officer  
Donna Griffin, Funding and Resource Development Specialist  
Jennifer Couture, Public Information Officer  
Cathy Hall, Internal Auditor  
Pat Beale, Boating Law Enforcement Coordinator  
Maria Barratt, DFM Analyst

Time	Discussion/Motion
	<p><b>AGENDA</b></p> <p>Chairman Lombard welcomed guests Rich Vaughn, Leslie Robertson, Mr. and Mrs. Bill Hallock, and Maria Barratt.</p>
	<p>Chairman Lombard called for any additions or deletions to the published agenda. The following addition was requested:</p> <p>Mr. Haakenson requested a discussion regarding any new or proposed legislation, the proposed budget presentation and the Governor's recommendations for the year 2003. Director Collignon noted these items would be discussed during the Director's Report. Chairman Lombard said that this would be acceptable.</p>
	<p>Mr. Cummins noted that the agenda for the Board Meeting would be divided into three parts:</p> <ul style="list-style-type: none"> <li>• Staff Reports</li> <li>• Public Forum</li> <li>• Action Items</li> </ul> <p>Mr. Cummins also described a new timing device that would be located at the podium, which would give each presenter a specific amount of time. This device will hopefully keep the meeting, including public comment, within the time guides set forth in the agenda.</p> <p>Mr. Cummins introduced the new executive secretary, Jan Johns, to the meeting. Ms. Connie Vaughn from the Development Bureau will be assisting her throughout the meeting.</p> <p>Mr. Cummins discussed the possible options of having the board meeting minutes and agendas presented on the IDPR website and printing hard copies only as needed. Last meeting's minutes cost over \$600.00 to print and mail out. Mr. Cummins suggested a notification be sent via e-mail or fax stating that the minutes are available on our website. If Internet access is not available, IDPR will then send a copy to anyone who requests a hard copy.</p>



# AGENDA

## IDAHO DEPARTMENT OF PARKS AND RECREATION

### Quarterly Board Meeting

January 15-16, 2003

West Coast Hotel Downtown  
1800 Fairview Ave., Boise, Idaho

#### **CALL TO ORDER:**

1:00 p.m.

#### **WELCOME:**

Introduce Guests - Chairman Ernest Lombard

#### **AGENDA:**

Additions or deletions to the printed agenda  
Meeting format overview - Rick Cummins

#### **APPROVAL OF MINUTES:**

October 3, 2002 and November 18, 2002 meetings

#### **Presentations To The Board:**

1:15 p.m. YTD Attendance/Revenue Reports - Dean Sangrey  
1:30 p.m. Development Project Status - Myron Johnson  
1:50 p.m. Dept. Annual Performance Update - Connie Vaughn  
2:10 p.m. 2003 – 2007 SCORPT Plan Overview - Rick Just  
2:25 p.m. Heyburn Cruise Boat First Year Review - David White  
2:45 p.m. Boating Program Overview - Chuck Wells/David Strong

#### **Break**

3:15 p.m.

#### **Public Forum**

3:30 p.m. Open time for guests to address the Board on  
Staff Presentations or Action Items - (5 minute  
maximum per person)

#### **Recess**

5:00 p.m.

#### **ACTION ITEMS:**

##### **Call to order**

9:00 a.m. January 16, 2003

##### **Old Business:**

9:05 a.m. Advisory Committee Nominations - Chuck Wells/  
Brian Miller  
9:45 a.m. Land Exchange Castle Rocks/Hagerman -  
Garth Taylor/Rick Cummins  
10:15 a.m. Ashton-Tetonia Annual Report- Garth Taylor  
10:30 a.m. Bruneau Dunes Science Center - Work Plan  
Donna Griffin

##### **New Business**

10:45 a.m. Financial Report - Jane Wright  
11:15 a.m. Eagle Island Land Conversion - Rick Cummins  
11:30 a.m. Proposed Idaho Cultural Trust Initiative -  
Dean Sangrey

**DEPUTY ATTORNEY GENERAL'S  
REPORT:**

11:45 a.m.

**DIRECTOR'S REPORT:**

12:00 Noon

**BOARD MEMBERS' REPORTS:**

**EXECUTIVE SESSION:** Under authority of Idaho Code 67-2345, an executive session may be held to discuss personnel, acquisition of private lands, and/or litigation.

**ADJOURNMENT:**

***THE BOARD***

***MISSION:*** To promote the general welfare and enhance the quality of life for present and future generations by developing and protecting, where needed, the state's significant natural and cultural heritage. To promote the appropriate use of recreation as a means of enriching society and the wholesome enjoyment of life. To provide a balance between individual rights and what is best for the common good. To educate and lead people to a part of the natural world. To touch the lives of all Idahoans in some positive way.

To work with other agencies and groups who are interested in the goals we may have in common. To maintain close contact with constituent concerns and represent their needs to the department. To be visionary in providing policy, direction, and leadership to staff. To advocate adequate funding for the agency's activities.

- (1) This is the final agenda. Copies of the agenda will be available at the Idaho Department of Parks & Recreation, 5657 Warm Springs Avenue, Boise, Idaho. If you have questions or would like to arrange auxiliary aids or services for persons with disabilities, please contact the Director's Office at 208-334-4180, Ext. 302. Accommodations for auxiliary aids or services must be made no less than five (5) working days in advance of the meeting.
- (2) The Consent Agenda addresses routine items the board may approve without discussion. An item may be moved from this agenda area to another at the request of the board.
- (3) The Action Items address policy and program items the board may wish to discuss prior to making a formal recommendation or decision. An item may be moved from this agenda area to another at the request of the board.
- (4) The Director's Report provides information only. An item may be moved from this agenda area to another at the request of the board.

Time	Discussion/Motion
1:05pm	<b>APPROVAL OF THE MINUTES</b>  Chairman Lombard called for a motion to approve the minutes of the October 3, 2002 Quarterly Board Meeting and November 18, 2002 Teleconference Board Meeting as presented.  Chairman Lombard called for a discussion on the motion; hearing none, he called for a vote on the motion. All votes were cast in the affirmative. Motion passed

Time	Discussion/Motion
1:15 pm	<p><b>STAFF PRESENTATIONS</b></p> <p><b><u>Year to Date Attendance/Revenue Reports</u></b></p> <p>Mr. Sangrey discussed a handout (<i>Attachment No. 1</i>) of the annual attendance for the year 2002 for the following parks:</p> <ul style="list-style-type: none"> <li>• Dworshak State Park had an 85% increase in day use due to the Big Eddy users being included as well as the pool in the reservoir was up.</li> <li>• Hells Gate had a reduction of 22%. This attendance was calculated at using a different formula and from this point forward the new formula would be used.</li> <li>• Winchester State Park attendance has increased due to intense interpretive programs at the educational center.</li> <li>• Eagle Island State Park has had a significant drop in attendance due to the changes in management.</li> <li>• Lucky Peak State Park is down 40% due to the closure of the Sandy Beach unit after 9/11. The closure forced people to use Spring Shores for access.</li> <li>• Three Island State Park attendances have increased due to the increased use of the Interpretive Center and crossing use. The park had a larger than normal attendance over spring break.</li> <li>• Lake Cascade attendance is down due to the miscalculating of the attendance envelopes in 2001. The department is working on correcting this confusion.</li> <li>• Bear Lake has a 33% decline in attendance because of the lack of water. The boat launch was inaccessible in August, which affected the camping revenue.</li> <li>• Henry Lake State Park had a 15% increase due to the fact that the water was up in the lake and the access road was completed.</li> </ul> <p>Mr. Sangrey summarized that the revenue accurately reflects the revenue collected. Heyburn State Park shows a decrease due to cabin leases. The reporting process impacted Ponderosa State Park figures due to posting issues with camping reservations.</p> <p>Mr. Haakenson asked why the Reservation System would cause a decrease in revenues?</p> <p>Ms. Wright responded by stating the decrease was due to a posting error in which the Ponderosa State Park's revenue was erroneously posted to the Lakeview Village State Park account.</p>

Time	Discussion/Motion
1:35 pm	<p data-bbox="345 247 727 279"><b><u>Development Project Status</u></b></p> <p data-bbox="345 310 1461 420">Mr. Johnson reported at the time of this meeting, \$5 million worth of projects had been finished. Mr. Johnson summarized the following projects and their status (<i>Attachment No. 2</i>):</p> <ul style="list-style-type: none"> <li data-bbox="492 462 1445 682"> <p>• Priest Lake State Park</p> <ul style="list-style-type: none"> <li>○ The headquarters building refurbishing was completed.</li> <li>○ The Eastside road maintenance was completed.</li> <li>○ The boat ramp improvements were completed.</li> <li>○ The restroom renovations were cancelled due to Department of Public Works recall of funding.</li> </ul> </li> <li data-bbox="492 714 1429 1039"> <p>• Farragut State Park</p> <ul style="list-style-type: none"> <li>○ Solar system was repaired.</li> <li>○ Snowberry Camp Ground renovation was completed.</li> <li>○ Beaver Bay Shower Building renovation was cancelled due to Department of Public Works recall of funding.</li> <li>○ Farragut Brig ADA Access had a large remodel and is completed.</li> <li>○ Kestrel, and Nighthawk camp grounds will begin a redevelopment.</li> </ul> </li> <li data-bbox="492 1081 1404 1186"> <p>• McCroskey State Park</p> <ul style="list-style-type: none"> <li>○ The drilling for the well-casing did not need to be as deep as once thought so the improvements cost less than anticipated.</li> </ul> </li> <li data-bbox="492 1228 1063 1333"> <p>• Hells Gate State Park</p> <ul style="list-style-type: none"> <li>○ The visitor access was completed.</li> <li>○ The new gas dock was completed.</li> </ul> </li> <li data-bbox="492 1375 1388 1480"> <p>• Ponderosa State Park</p> <ul style="list-style-type: none"> <li>○ The bike path was completed.</li> <li>○ The re-roofing of visitors' center and kiosk was completed.</li> </ul> </li> <li data-bbox="492 1522 1461 1627"> <p>• Bruneau Dunes State Park</p> <ul style="list-style-type: none"> <li>○ The group campgrounds, restrooms and shelters were completed.</li> <li>○ The manager's residence was re-roofed.</li> </ul> </li> <li data-bbox="492 1669 1445 1816"> <p>• Harriman Three Island State Park</p> <ul style="list-style-type: none"> <li>○ A new entrance road was completed with help from the county.</li> <li>○ The remodel of the garage, dormitory and dining cottage was completed.</li> </ul> </li> </ul>



Time	Discussion/Motion
	<ul style="list-style-type: none"> <li>• Henry's Lake State Park <ul style="list-style-type: none"> <li>○ A new kiosk was built.</li> <li>○ A study is underway to look at making a broader boat ramp as well as dredging out boat ramp area.</li> </ul> </li> <li>• Mesa Falls State Park <ul style="list-style-type: none"> <li>○ The interpretive signs are the only remaining items to be finished.</li> </ul> </li> </ul> <p>Mr. Williams felt there was a need to know the exact cost of the remodel of the Hell's Gate Visitor's Center before the project proceeded. Mr. Johnson responded that the Development team and engineers were working to get the project moving forward.</p> <p>Mr. Johnson reported that the camper cabins bid is open. So far the cost of a cabin delivered and set on a pad is coming in around \$9,478.00. The finalized cabin will cost \$13,000 to \$15,000.00, which is right on the targeted budgeted. The plan is to purchase 36 manufactured camper cabins.</p> <p>Mr. Hancey complimented Director Collignon and Mr. Johnson on the accomplishments of the past year as well as the quality of the work.</p> <p>Mr. Haakenson inquired to the status of the retaining wall at Priest Lake. Mr. Johnson responded that at this time there are no funds for the repair of the retaining wall as the money was transferred to Priest Lake paving project.</p>
1:52pm	<p><b><u>Annual Performance Update</u></b></p> <p>Ms. Vaughn stated that the Horizon Score Cards 2001-2005 (<i>Attachment 3</i>) is built from six (6) Board Initiatives which include:</p> <ul style="list-style-type: none"> <li>• Work process</li> <li>• Parks/Programs</li> <li>• New Opportunities</li> <li>• Education</li> <li>• Stewardship</li> <li>• Debit Service</li> </ul>

Time	Discussion/Motion
	<p>Of the 31 action items on the Scorecard, eight (8) reached 100% completion, 17 reached between 10% and 85% completion, and six (6) have yet to be started. Ms. Vaughn highlighted a few of the partially completed action items and reported on upcoming activities and/or progress updates toward completion. They include:</p> <ul style="list-style-type: none"> <li>• Complete a review and update of all IDAPA rules, Board Policies and Department Procedures for the board <ul style="list-style-type: none"> <li>○ At its April 30, 2002 the IDPR Board approved the draft review of IDAPA 26, Title 01, Chapter 20, Rules Governing the Administration of Park and Recreation Areas and Facilities as presented by the staff. The Board directed the staff to begin the legislative process to seek rule amendments. As part of the rule amendments to IDAPA 26.01.20, specific park fees will be removed from the IDAPA rules and placed in the Board policy. In the spring of 2003, staff will begin updating IDAPA 26.01.31 pertaining to recreational program grants.</li> <li>○ 70% completed</li> </ul> </li> <li>• Staff department Field Bureau Office reflecting multi-facetted skill, service and resources <ul style="list-style-type: none"> <li>○ Dan Haws was hired as an East Grant Specialist</li> <li>○ Five applicants have been interviewed for the East Region Planner position. The position is expected to be filled by the middle of February.</li> <li>○ The department has received 39 applications for the South Region Bureau Chief as of Jan. 15, 2003). The position closes on January 24.</li> <li>○ Only South Region Engineering Technical position remains vacant</li> <li>○ 92% completed</li> </ul> </li> <li>• Develop a functional electronic application process for seasonal recruitment and implement <ul style="list-style-type: none"> <li>○ In order to provide output not only to the park, but also it the applicant, the release date to the Internet is going to be closer the February 15.</li> <li>○ The application will set up to print just like the handwritten application at the park.</li> <li>○ The system will also notify an applicant when their application is received and will send notification whether or not the applicant is hired.</li> <li>○ 50% completed</li> </ul> </li> </ul>



Time	Discussion/Motion
	<p>Ms. Vaughn discussed the 2003 Scorecard. The Scorecard contains 15 action items including proposed follow-up action items from the 2003 Scorecard as well as the Director's new proposed Education item. This new proposal is the following:</p> <p style="padding-left: 40px;">Develop a statewide strategic plan for meeting the outdoor education needs of park and program users.</p> <p>Ms. Vaughn proceeded to distribute the Scorecard for 2001-2005 and asked if there were any questions. There were no questions.</p>
2:15 pm	<p><b><u>2003-2007 SCORPT Plan Overview</u></b></p> <p>Mr. Just explained that in order to continue to participate in the Land and Water Conservation Fund (LWCF) program, the Idaho Department of Parks and Recreation must complete a Statewide Comprehensive Outdoor Recreation Plan every five years. Because in Idaho, tourism and recreation are so closely related, the plan is called the Statewide Comprehensive Outdoor Recreation and Tourism Plan (SCORTP). The plan must include an assessment of recreation demand, an inventory of outdoor recreation facilities statewide, and a wetlands component. Mr. Just pointed out that because funding from LWCF was virtually nonexistent for several years, IDPR had to give up the planner position responsible for generating SCORTP in 1997. With the help of the University of Idaho, IDPR was able to produce the required plan in 1998. Since then, very little had been done because of a lack of resources. Now that nominal funding has returned in the LWCF program, the National Park Service (NPS) has become more adamant about the SCORTP requirement. Since then, very little had been done because of a lack of resources. Now that nominal funding has returned in the LWCF program, the National Park Service (NPS) has become more adamant about the SCORTP requirement. NPS required IDPR (and 22 other states) to bring the plan back up to speed in a very short period of time. The deadline for the plan was December 31, 2002. Though the plan fulfills the NPS requirement, it is far from the comprehensive effort ORDC intends to produce in the future. NPS required IDPR (and 22 other states) to bring the plan back up to speed in a very short period of time. The deadline for the plan was December 31, 2002. Though the plan fulfills the NPS requirement, it is far from the comprehensive effort ORDC intends to produce in the future. Work begins on the next five-year plan in February, and will be ongoing through 2007. Mr. Just presented the 2002 survey results, noting that the top concerns about of Idaho residents on outdoor recreation are the following:</p> <ul style="list-style-type: none"> <li>• protecting water quality</li> <li>• protect existing access to public lands</li> <li>• educating youth about resources and the natural environment</li> <li>• controlling invasive species</li> </ul>

Time	Discussion/Motion
	<p>The top five (5) activities are:</p> <ul style="list-style-type: none"> <li>• walking</li> <li>• hiking</li> <li>• watching wildlife</li> <li>• river fishing</li> <li>• lake fishing</li> </ul> <p>This information will be available in February 2003 on the IDPR website, by CD and print form. The discussion ensued regarding the timing of use of SCORPT for grant evaluation. Director Collignon complimented Mr. Just for building a five (5) year document in 90 days. In addition, the Director stated that we have already started to collect public comments on the next five (5) year plan.</p>
2:35 pm	<p><b><u>Heyburn Cruise Boat First Year Review</u></b></p> <p>Mr. White discussed the Heyburn Cruise boat, <i>Idaho</i>, (Attachment No. 4). The boat was leased-to-buy in March of 2002. The purpose of this project is to have a water-based interpretation center, which provides new opportunities, and to enhance community involvement in park programs. The boat is 65' long with a capacity to accommodate 90 passengers, 45 passengers when meals are provided and a captain and crew of two. The three-foot draft of the <i>Idaho</i> creates a minimal wake, which causes very little riverbank erosion. The boat is the only cruise boat for the south Coeur d'Alene area. As of to date, the <i>Idaho</i> has been used for 58 cruises carrying a total of 1199 passengers. The cost to operate the boat per cruise is \$76.00 per hour, not including staff. Mr. White went on to further note that because of the <i>Idaho</i>, being a unique attraction, economical to operate and expands the interpretive program, the region decided to purchase the boat. The goals for <i>Idaho</i> in 2003 are the following:</p> <ul style="list-style-type: none"> <li>• further enhance interpretation and park opportunities</li> <li>• provide catalyst for economic growth and privatization</li> <li>• coordinate marketing with local communities</li> <li>• enhance our tribal partnership</li> </ul> <p>The total purchase price for the boat will be \$150,000 spread over three (3) years. As of 2002, the department net income for the boat was \$16,000. The direct cost of operating the boat is approximately \$8000 not including insurance costs. Mr. White stated that if we can triple the usage of the boat next year, the interpretive effort would come close to paying for itself. Mr. White proceeded to distribute brochures about the <i>Idaho</i> to the board members. Chairman Lombard and Board Member Haakenson were very enthusiastic about the venture and hoped to visit the boat at the next board meeting to be held in Coeur d'Alene.</p>



Time	Discussion/Motion
3:00 pm	<p data-bbox="345 304 592 338"><b><u>Boating Overview</u></b></p> <p data-bbox="345 371 1430 443">Mr. Wells began his presentation by presenting a list of definitions of funding for the 2003 boating program which include the following:</p> <ul data-bbox="443 508 1450 688" style="list-style-type: none"> <li data-bbox="443 508 1450 579">• State vessel account – (Idaho code 67-7013) was established as a dedicated fund into which money collected from boat registrations is deposited.</li> <li data-bbox="443 583 1450 688">• The state vessel account, receives 85% of the registration fee, and the park and recreation account receives the remaining 15% to administer the state registration program.</li> </ul> <p data-bbox="345 728 1427 871">The State vessel account is distributed by the IDPR to eligible counties based on boaters' designation (<i>Attachment No. 5</i>). A primary designation receives 70% of the fees and a secondary designation receives 30%. In order for a county to be eligible it must meet the following criteria:</p> <p data-bbox="443 907 1463 1050">A boating improvement program means that one or more recognized boating facilities are being developed and/or maintained within the county's jurisdiction and/or the county has or is actively developing a recognized boating law enforcement program.</p> <p data-bbox="345 1085 1459 1228">The State Vessel Account Idaho Code 67-7013 is responsible for the making and improving boat ramps and moorings, marking of waterways and search and rescue, and all things incident to such purposes, including the purchase of real and personal property. Additional authorized uses includes:</p> <ul data-bbox="443 1297 1430 1478" style="list-style-type: none"> <li data-bbox="443 1297 1430 1369">• The board of county commissioners is authorized to use funds outside the county when the board considers it sensible and for the public good.</li> <li data-bbox="443 1373 1430 1478">• The county's vessel account can be used as a cash match to the state waterways improvement fund grant program and the federal boat safety grant program.</li> </ul> <p data-bbox="345 1514 1456 1875">Mr. Wells went on to explain that the State Waterways Improvement Fund was created by legislation in 1963. The Waterways Improvement Fund (WIF) is funded annually with .84% of the total state gas tax revenues. (Idaho Code 57-1501). The WIF grants can be used for the protection and promotion of safety, waterways improvement, creation and improvement of parking areas for boating purposes, making and improving boat ramps and moorings, marking of waterways, search and rescue, and all things incident to such purposes including the purchase of real and personal property. In addition to the WIF, Mr. Wells also explained to the board and members of the audience the Federal Boat Safety Account is a federal grant program that is administered by the U.S. Coast guard.</p>



Time	Discussion/Motion
	<p>The grant funds are generated from a portion of the federal motorboat fuel tax and can only be used for boating safety purposes. A copy of the 2002 Boating analysis was then distributed to the board members, which included financial and performance information.</p>
3:45 pm	<p><b><u>Public Comments</u></b></p> <p>Mr. Rick Vaughn was the first guest to speak and he noted that he was speaking from his own personal point of view. Mr. Vaughn discussed the bill presented two years ago to the legislature regarding registering non-motorized boats. The bill died before any action was taken on it. Mr. Vaughn said that at the time the IDPR had stated that the department was going to do a rivers issue study and when the study was completed, the IDPR would decide whether they wanted to pursue the registration for non-motorized boats. His concern is that non-motorized boaters should be charged for registration. Mr. Vaughn noted that there is a great deal of congestion on the river ramps with both motorized and non-motorized boaters. The ramps are paid for by the registration fees of motorized boats but are used and monopolized by non-motorized boaters. Hells Canyon Alliance is trying to get a law into the legislature that would not allow rafters to use the ramps for launching. He suggested the building of aprons be considered as a staging area for the non-motorized boaters or have the non-motorized boaters pay a registration fee. Mr. Vaughn queries “Is IDPR still interested in non-motorized boat registration and will it be introduced in this session?”</p> <p>Director Collignon replied that the legislature has discussed the need to expand into non-motorized boating program. There is a group of commercial white water outfitters this year that will be introducing legislation for an Idaho white water license plate with anticipated revenue of \$75,000 a year. These river user groups have asked Idaho Department of Commerce to sponsor the license plate and administer the funds of 50% of the revenue going to promote whitewater boating and 50% used for education on whitewater boating. The Director discussed the meeting that he had with the white water boaters and Idaho Rivers United and when he posed the question to them about registration, both groups felt that the private boater (individual boater) was being overcharged by the BLM for “rec fees”.</p> <p>The commercial outfitters were not as opposed to addition fees but were still being cautious, as they believe that their industry is already extremely regulated through the outfitters license and guide board. The consensus from both user groups is that they wanted a study to see the financial disbursement. Mr. Vaughn responded by asking the board to consider this type of legislation.</p>



Time	Discussion/Motion
	<p>Ms. Leslie Robertson of Idaho Mountain Search and Rescue asked about the Search and Rescue Legislation in the past board minutes with regards to designating the county sheriff to be in charge of search and rescue and would this legislation result in a fee raise for snowmobilers? Director Collignon responded by updating the Board on the legislation that the Sheriff's association was considering purposing. The Director Collignon asked Ms. Robertson for suggestions on liability and costs on search and rescue. Ms. Robertson stated that it doesn't work well to try to collect fees for search and rescue as people quit calling for assistance if they are charged. Information is the key to identifying your liability groups. Ms. Robertson also noted that volunteer search and rescue groups need to be involved in discussions with agencies in determining search and rescue plans and programs. Another consideration would be to charge higher fees for more dangerous activities that resulted in search and rescue. Her question, "As a state and as a society, who is responsible?"</p>
4:15 pm	<p><b><u>Boating Overview Revisited</u></b></p> <p>Mr. Haakenson requested that the Boating Overview (<i>Attachment No. 5</i>) be presented to the Idaho County Association annual meeting to talk to the counties about getting their accounts set up appropriately.</p> <p>Director Collignon purposed sending a letter to the counties and making staff available at the association's meeting.</p>
	<p>Ms. McDevitt suggested a training session rather than a presentation.</p> <p>Director Collignon spoke of the importance of the essential need to speak the same language regardless of the format utilized.</p>
4:45 pm	<p><b>Mr. Haakenson moved that the board adjourn and return to regular session in the morning. Mr. Hancey second the motion. All votes were cast in the affirmative. Motion passed.</b></p>
4:50 pm	<p><b>Mr. Haakenson then moved that the board go into Executive Session under authority of Idaho Code 67-2345. Mr. Hancey second the motion. All votes were cast in the affirmative. Motion passed.</b></p>
9:00 am	<p><b>NEW BUSINESS</b></p> <p><b><u>Advisory Committee Nomination Process For 2003</u></b></p> <p>Mr. Wells began the process by describing the 10 positions that were open on the Advisory Board Committee. The Recreational Vehicle Advisory Committee has two positions open—Region 2 and Region 4. The Waterways Advisory Committee has two positions open—Region 2 and Region 4. The Off Road Motor Vehicle Advisory Committee has six positions open—all Regions. The Recreational Trails Program Advisory Committee has three positions open- Region 2 and Region 4.</p>



Time	Discussion/Motion
	<p>The Waterways Advisory Committee has two positions open—Region 2 and Region 4. The Off Road Motor Vehicle Advisory Committee has six positions open—all Regions. The Recreational Trails Program Advisory Committee has three positions open. Mr. Wells noted that the Advisory Board could end up with an alternative in a position, which may be with another committee member.</p> <p>Mr. Miller explained the advisory recruitment process using mailings to user groups, flyers, news releases and personal contacts. He also noted differences between the various advisory committees. At this time there are 13 positions opened including 10 (ten) primary and three (3) alternate positions. Mr. Miller suggested that the Board might want to review how the positions are filled so there aren't that many positions opened at once.</p> <p>Mr. Miller, acting as moderator, followed with the list of open positions sent to the Board in the Agenda packets as the Board reviewed and discussed the applicants and selected the following advisory committee members:</p> <ul style="list-style-type: none"> <li>• Recreational Vehicles <ul style="list-style-type: none"> <li>○ Region II Larry McMillan</li> <li>○ Region IV Ron Novacek</li> </ul> </li> <li>• Waterways <ul style="list-style-type: none"> <li>○ Region II William Chetwood</li> <li>○ Region IV Gordon Hansen</li> </ul> </li> <li>• Off-Road Vehicle <ul style="list-style-type: none"> <li>○ Snowmobiling <ul style="list-style-type: none"> <li>▪ Regions I &amp; II Karen Kimball (Primary)</li> <li>▪ Regions I &amp; II Peter Berghan (Alternate)</li> </ul> </li> <li>○ Motorbike/ATV <ul style="list-style-type: none"> <li>▪ Regions III &amp; IV Brett Madron (Primary)</li> <li>▪ Regions III &amp; IV William Jones (Alternate)</li> </ul> </li> <li>○ Non-motorized Use <ul style="list-style-type: none"> <li>▪ Regions V &amp; VI Donna Whitman (Primary)</li> <li>▪ Regions V &amp; VI Alan Crockett (Alternate)</li> <li>▪ Region II William Chetwood</li> <li>▪ Region IV Gordon Hansen</li> </ul> </li> </ul> </li> </ul>



Time	Discussion/Motion
	<ul style="list-style-type: none"> <li>• RV <ul style="list-style-type: none"> <li>▪ Region II Larry McMillian</li> <li>▪ Region IV Ron Novacek</li> </ul> </li> <li>• Recreational Trails Program <ul style="list-style-type: none"> <li>○ Motorbike <ul style="list-style-type: none"> <li>▪ Kent Wasden (Primary)</li> <li>▪ Steven Frisbie (Alternate)</li> </ul> </li> <li>○ Water Trails <ul style="list-style-type: none"> <li>▪ Jeff Hawkes (Primary)</li> <li>▪ Michael Cooper (Alternate)</li> </ul> </li> <li>○ Disabilities <ul style="list-style-type: none"> <li>▪ Penni Nelson</li> </ul> </li> </ul> </li> </ul> <p>Discussion was held regarding the expiration of advisory committee member's terms and their understanding of their ability to be reappointed. Ms. McDevitt suggested that orientation meetings be held for the new members.</p> <p>Mr. Hancey asked that the staff be directed to give the Board a spreadsheet that contains the names and terms of all the advisory committee members. He also asked for notification of advisory committee meetings so that the Board members could attend them for informational purposes. Mr. Miller noted that he is looking at having all the committees meet in Boise for one day with a short joint meeting at the beginning of the day, break out into individual committees for the majority of the day to rank projects and then rejoining for a end of the day joint meeting. Chairman Lombard expressed interest for the Board to able to attend such a meeting.</p> <p><b>Mr. Hancey moved that the Board confirm the nominations to the Advisory Boards. Mr. Haakenson seconded the motion and there was unanimous approval.</b></p> <p>Mr. Rice asked that the staff follow up with the unsuccessful candidates and thanking them for the interest and to encourage them to consider becoming a member in the future.</p>
9:35 am	<p><b><u>Hagerman/Castle Rock Exchange</u></b></p> <p>Mr. Garth Taylor made a presentation to the Board regarding the Castle Rock Ranch-Hagerman Horse Quarry Land exchange (<i>Attachment No. 6</i>).</p> <p><b>Ms. McDevitt moved to accept the staff recommendations to move forward with Castle Rock Ranch-Hagerman Horse Quarry Land exchange. Board Member Hancey seconded the motion. Mr. Haakenson noted that all state and federal requirements were met. There was unanimous approval by the board.</b></p>





Time	Discussion/Motion
9:45am	<p data-bbox="347 275 776 310"><b><u>Ashton-Tetonia Annual Report</u></b></p> <p data-bbox="347 346 1482 892">Garth Taylor presented the Advisory committee's annual report (<i>Attachment No. 7</i>). The responsibility of the trails further development will now be under the direction of the East Region Manager rather than the Harriman State Park Manager. The committee discussed the need to have a majority of landowners as members on the committee and submitted a proposal to the IDPR Board in August of 2002 to make the change and have seven (7) members rather than six (6), four (4) adjacent landowners and three (3) recreation representatives. The park staff has been working with the Fremont County Weed Control for continued weed spraying and abatement. The committee recommends that the trail be non-motorized in the summer in the summer and open to snowmobilers in the winter. Board Member Hancey asked about "restrictions" planned for the trail. Mr. Taylor responded by stating that the committee believed that the main users would be hikers, walkers and horse riders in the summer. The construction for the trail is scheduled to begin in 2004. Mr. Taylor informed the board that the different agencies are working on this project and that there is a strong cooperation between the agencies.</p> <p data-bbox="347 930 1482 1003"><b>Board Member Hancey made a motion to accept to annual report. Ms. McDevitt second the motion and the motion was approved by all.</b></p> <p data-bbox="347 1041 1482 1115">Chairman noted that he still would like to see consideration given to motorized vehicles use in the summertime.</p>
10:20am	<p data-bbox="347 1157 776 1192"><b><u>Bruneau Dunes Science Center</u></b></p> <p data-bbox="347 1228 1482 1407">Ms. Griffin discussed the partnership between Idaho Foundation for Parks and Lands (<i>Attachment No. 8</i>) and Idaho Department of Parks and Recreation and the overview of the project. The master plan is to use the existing building for a field campus and to build the natural science center strategically located to take advantage of the park's environmental features. The plan would be as follows:</p> <ul data-bbox="493 1444 1482 1816" style="list-style-type: none"> <li>• construction of the Natural Science Center <ul style="list-style-type: none"> <li>▪ building, site work and parking lot</li> </ul> </li> <li>• construction of the Field Institute <ul style="list-style-type: none"> <li>▪ guest accommodations</li> <li>▪ interpretive programs and learning pods</li> </ul> </li> <li>• the Programs <ul style="list-style-type: none"> <li>▪ fields of study include biology, geology, astronomy, botany and ecology</li> <li>▪ to educate (and entertain) all levels and interests including K – 12, college, graduate students, teachers and families</li> </ul> </li> </ul>



Time	Discussion/Motion
	<p>The first three phases need to be started by 05/2003 as the challenge grant must be met at that time. Ms. Griffin proceeded to explain the estimated costs of the project:</p> <ul style="list-style-type: none"> <li>• \$110,728 Building, site work and parking</li> <li>• \$100,000 Design and engineering</li> <li>• \$133,288 Fund and resource development (5/20/03)</li> <li>• \$941,500 Interpretive facilities and exhibit</li> <li>• \$113,000 Fund and resource development</li> <li>• \$100,000 Program and facility sustainment</li> <li>• (Over next five years)</li> <li>• \$2,398,516 Total Estimated Project Costs</li> <li>• \$500,000 Challenge Grant</li> <li>• \$1,998,516 Funds and resources to obtain</li> </ul> <p>Ms. Griffin is hoping to have Governor and Mrs. Kempthorne as honorary campaign co-chairs. Board Member Haakenson expressed concern about managing the ecological considerations that might arise from the construction of this project, especially the erosion of the dunes and the impact of the project on the park. Chairman Lombard feels that the impact would be minimal. A discussion ensued regarding the architectural design of the buildings.</p> <p><b>Ms. McDevitt moved to accept the recommendations and have Chairman Lombard sign the agreement. Mr. Williams seconded the motion with the clarification it is the modified agreement. All approved the motion.</b></p>
11:08am	<p><b><u>Second Quarter Financial Report</u></b></p> <p>Ms. Wright spoke of all the challenges in the FY03 budgets. At this time the IDPR is half way through the year and are now starting to prepare for the fiscal year end. Mrs. Wright also discussed the budget holdback and how the agency is addressing those challenges (<i>Attachment Number 9</i>). Ms. Wright suggested that a possible increase of registration fees could be used for additional revenue if the Board of Directors chose to proceed with this possibility.</p> <p><b>Mr. Haakenson motioned to approve the first half of the budget. Ms. McDevitt second it. Approval was unanimous.</b></p>
11:55am	<p><b><u>Eagle Island Land Conversion</u></b></p> <p>Mr. Cummins explained the conversion of use created with the LWCF program at Eagle Island by the placement of the cell tower in the park. Mr. Cummins noted that IDFG is willing to surplus one-tenth of an acre of their property to IDPR to assist us in finalizing this project.</p>

Time	Discussion/Motion
	<p><b>Mr. Haakenson moved to allow the staff to proceed with the negotiating process with IDFG on the land conversion. Mr. Hancey second the motion. There was unanimous approval.</b></p>
<p><b>12:05pm</b></p>	<p><b><u>Purposed Idaho Cultural Trust Initiative</u></b>  Mr. Sangrey presented a statement that described the Idaho Cultural Trust (<i>see Attachment 10</i>) and it's working partners including IDPR.</p> <p>Mr. Hancey asked if this would add increased workload to the agency. Chairman Lombard spoke of the benefits of a collective group to share information.</p> <p><b>Mr. Hancey moved to accept the staff's proposal. Ms. Rice second the motion and it was unanimously approved.</b></p>
<p><b>12:15pm</b></p>	<p><b>ATTORNEY GENERAL'S REPORT</b></p> <p>Mr. Crema reported of the Heyburn leaseholders increase. A letter containing an addendum was sent to each leaseholders clarifying that their lease will be increased by 5% effective in 2004. Mr. Crema noted that one of the leaseholders is encouraging the other leaseholders not to sign the amended addendum.</p>
<p><b>12:20pm</b></p>	<p><b>DIRECTOR'S REPORT</b></p> <p>Director Collignon reported to the Board on the 2003 budget. The basic reductions in salary resulted in \$211,000 and \$90,000 in operating expenditures.. The Governor's recommended FY '04 budget reflects a \$109,000 net decrease. IDPR equal \$311,000 equaling a \$109,000 net decrease. He also informed the Board of the upcoming dates:</p> <ul style="list-style-type: none"> <li>• January 17<sup>th</sup> Senate Resources overview</li> <li>• January 21<sup>st</sup> House Resources overview</li> <li>• January 28<sup>th</sup> Open forum to address ATV issues with the House and Senate</li> <li>• January 29<sup>th</sup> Hearing on legislation regarding invasive species. A committee is being proposed for a governmental council on invasive species.</li> <li>• February 12<sup>th</sup> 1:30 p.m. Confirmation hearings for Board Members Williams and Rice</li> <li>• February 15<sup>th</sup> 9:30 a.m. JFAC presentation</li> </ul>



Time	Discussion/Motion
	<p>Director Collignon discussed the following pieces of legislation that IDPR is involved in which includes:</p> <ul style="list-style-type: none"> <li>• House Bill 63 Redefining motor vehicle ATV</li> <li>• House Bill 64 Snowmobile sticker placement, reciprocity for trails that originate in another state</li> <li>• House Bill 65 Parks listed</li> <li>• House Bill 66 Citation authority</li> <li>• House Bill 67 Transfer responsibility of threaten and endangered plants to Idaho Fish and Game</li> </ul> <p>Mr. Haakenson expressed concern about House Bill 66 as to whether or not this agency was trying to be another law enforcement agency. He noted that he doesn't want to see our staff issued pepper spray or belts with handcuffs. Mr. Haakenson would like to reword House Bill 66 to state that IDPR employees should not enforce laws and suggest that the bill be pulled until the language is changed. Mr. Hancey agreed with Mr. Haakenson. Chairman Lombard noted that the state would not have guns or that they would not even have badges.</p> <p>Mr. Cummins clarified that IDPR is asking for ability to enforce rules that are park and recreation related only. All 26 parks work well with local and state law enforcement agencies. The issue of concern is more about employee safety and developing a solid training program for our staff.</p> <p>Chairman Lombard agreed that park employees should be able to give citations of non-sticker /registered vehicles or infractions such as damage to the resources.</p> <p>Acting South Regional Dennis Coyle addressed the Board by stating that he hoped we would not lose sight of the situation. Mr. Coyle believes that park people do not have the adequate training for enforcement. Training needs to be done so our employees are neither in danger nor the other park campers. The park rangers are the ones that patrol the park.</p> <p>Mr. Haakenson believes that the language in House Bill 66 suggests that the rangers are to have police academy training.</p> <p>Director Collignon responded that the confusion seemed to be related to the varied responsibilities of the Dept. for Law Enforcement. We are responsible for the marine deputy enforcement training, but do very little of this work with our staff. The Director believes that IDPR needs to be focused on enforcing only those park and recreation rules where the penalties are limited to infractions.</p> <p><b>Ms. McDevitt moved that if this bill doesn't come out of committee, she would still like to see our employees trained. Ms. McDevitt moved that regardless of what happens on House Bill 66 that the Department put into effect POST approved training of the employees in our parks. Mr. Hancey second the motion.</b></p> <p>Next Board meeting will be held in Coeur d'Alene on April 28<sup>th</sup> and 29<sup>th</sup>.</p>



Time	Discussion/Motion
12:58pm	<b>ADJOURNMENT</b> Chairman Lombard called for any further business to come before the Board. Hearing none, he declared the meeting adjourned at 1:00 p.m.

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Ernest J. Lombard, Chairman  
Idaho Park and Recreation Board

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Richard J. Collignon, Director  
and Ex-Officio Member of the Board

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